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| <b>Item No.</b>                    | <b>Classification:</b><br>Open | <b>Date:</b><br>9 March 2018   | <b>Meeting Name:</b><br>Cabinet Member for Adult Care and Financial Inclusion |
| <b>Report title:</b>               |                                | Community Support and Maintenance – Dementia Grant                           |   |
| <b>Ward(s) or groups affected:</b> |                                | All Wards- People living with dementia, their families and communities       |   |
| <b>From:</b>                       |                                | David Quirke-Thornton, Strategic Director of Children's and Adults' Services |   |

## RECOMMENDATIONS

1. That the cabinet member for adult care and financial inclusion agree an extension for one year of a grant to the Alzheimer's Society for the sum of £164,000, in order to continue to provide post-diagnostic support to people living with dementia and the continued development of a Dementia Action Alliance (as part of the wider council commitment to an age friendly borough).
2. The cabinet member for adult care and financial inclusion notes that this proposed decision is recommended by officers of the council and the Clinical Commissioning Group (CCG) following a review of the Better Care Fund programme in November 2017, to continue funding in this area for 2018-19.
3. The cabinet member for adult care and financial inclusion also notes that this grant extension will provide time for the council and the CCG to consider fully whether these services could be aligned to the proposed Older People's Hub, or retained as a distinct service.

## BACKGROUND INFORMATION

4. Children and Adults Services currently fund specialist dementia support provided by the Alzheimer's Society as a grant, funded from the Better Care Fund (BCF). The current grant expires on 31 March 2018 and pays for the following services:
  - 3 x Dementia Support Workers
  - 1 x Dementia Action Alliance Coordinator (part time) and associated costs
  - The Daffodil Dementia Café – sessional workers, volunteer and associated costs
  - The new Primrose Dementia Café – sessional workers, volunteer and associated costs

Further details of these services, alongside activity data are set out in Appendix 1.

5. Within the context of developing a new dementia pathway, and moves to take a whole system approach with the NHS in Southwark, the council places particular emphasis upon targeted support for people living with various forms of dementia following diagnosis to remain as independent and connected as possible within their local communities. This also includes support from family carers, who often

are older people themselves.

6. These dementia services form part of a wider theme of “Community services” within the BCF. The BCF community theme also includes investment in statutory areas such as the Disabled Facilities Grant, Advanced Care Planning carried out by social workers for people reaching the end of their life, a contribution towards the council’s costs of nursing care and home care, and a £10k contribution to Age UK towards the costs of providing outreach podiatry care for frail and housebound older people who are not eligible for free NHS podiatry care. (Which is considerably cheaper than that charged by commercial podiatrists).
7. The Dementia Action Alliance (DAA) delivers the Dementia Communities Programme in Southwark, closely linked with the council’s Age-Friendly Borough agenda. The cabinet took the formal decision to develop a DAA in November 2014, and the Southwark DAA was a recognised finalist in the 2017 national dementia awards (Urban Community Category). The membership of the DAA is made up of statutory, voluntary sector and commercial organisations that work together to make Southwark a place where people with dementia can continue to be active members of their local community.
8. Following the Health and Well-Being Board’s approval of the 2018-19 BCF programme, the council and the CCG evaluated the BCF programme in November 2017. This process demonstrated a need for ongoing funding of dementia services in 2018/19 as part of a wider offer of services to support people with complex needs in the community.
9. During the next financial year the council with its CCG partners, will consider whether this activity or elements of it should be delivered as part of the planned Older People’s Hub (funded through the preventative theme of the BCF) or remain part of the more targeted community BCF theme to support those with very complex needs including dementia. The council is due to consider its procurement strategy for the Older People’s Hub through a Gateway 1 report in June 2018.

## **KEY ISSUES FOR CONSIDERATION**

10. Increasing numbers of people living with dementia are requiring increasing levels of care and support across the wider health and social care economy. The Department of Health estimates that there are 670,000 carers of people with dementia in the UK with their own set of particular needs for support. The financial cost of dementia to the UK is estimated to be £26.3 billion per annum.
11. The Department of Health Dementia Prevalence Calculator indicates prevalence rates for dementia. In Southwark the number of people diagnosed with dementia is currently 1,145, which is thought to be approximately 74.8% of all those thought to be living with the condition. This compares with an average rate of 71.1% throughout London.
12. As the numbers of people living at all stages of the condition increases, the need for individuals and their carers to receive post-diagnostic support and advice at the right time is rising. Due to the success rate of early diagnosis within Southwark, there are increasing numbers of people living with a diagnosis at earlier stages of their condition. This grant will provide person centred proactive and timely support, which is key in the development of a refreshed “Dementia Pathway” in Southwark. This will involve a reconfiguration of Council and NHS

services around targeted populations (alongside the promotion of a dementia-friendly borough).

13. Positive service user and stakeholder feedback of these services was obtained as part of the BCF evaluation as set out in paragraph 8. Although a condition associated with the aging process, the Alzheimer's Society services also support working age adults with a dementia diagnosis. Around 15% (20 people) of people assisted by either the support workers or the cafés were aged between 55-and 64. The services take steps to ensure that activities and support are also relevant to this smaller but younger cohort. So for example reminiscence sessions for younger people focus upon more recent past events.
14. Whilst recognising there remain opportunities for closer joint working with statutory services with respect to case management. Post-diagnostic support is integral to effective future planning for people living with dementia, as well as support for informal carers to avoid breakdown in family support resulting in admissions to care homes or hospitals, which otherwise would have been avoidable. Work continues with the Alzheimer's Society to establish how the Society can further extend support for people living with dementia with multi-morbidity leaving acute care following admission for physical health conditions.
15. The largest proportion of the grant funds three support workers, who provide targeted support and casework for people living with dementia (plus their family carers). They follow people after diagnosis and alongside the Daffodil and Primrose cafés, deliver holistic preventative intervention to enable people living with dementia to remain in their home and avoid the need for residential or hospital care.
16. This work often involves having necessary, and often difficult conversations, with people who still retain mental capacity at an earlier stage of their dementia (for example in relation to power of attorney). Support workers identify, and facilitate, the required interventions for individuals and their families. The support workers complement the role of the Dementia Adviser located within the Memory Diagnostic Service (funded by the CCG as part of the core SLAM contract) by providing ongoing outreach support in people's own home.
17. Alzheimer's Society is a member of the Consortium of Older People Services in Southwark (COPSINS) and works in close partnership with other older people charities in the borough. More detail of the services funded by this grant is set out in Appendix 1. This provides details of the range of activities and support provided by the Alzheimer's Society alongside the partnerships developed.
18. The grant provides value for money given the level of investment, high utilisation and the comparable cost of alternative intervention. For example, the Support Worker Service has supported 165 new cases from April to December 2017 demonstrating that there is demand for the service. Likewise, in quarter three, 33 people attended one of the two the two dementia cafes, and 91 people with dementia were engaged in some form of event through the Dementia Action Alliance. The Alzheimer's Society are providing support and advice to people living with dementia and their families who are known within the health system and voluntary sector partners, but may not as yet have significant need of social care services. The focus is on maximising their independence and living well with dementia, covering issues such as powers of attorney, assistive technology and healthy living, supporting people with dementia themselves and their families, through often very complex domestic and personal circumstances. Such timely

and targeted interventions can prevent, or delay, reliance upon more expensive services.

### **Policy implications**

19. The Care Act 2014 confers duties on local authorities to promote individual well being, establish preventative services, promote integration with health, provide information and advice about care and support, and assess needs and provide appropriate support for adults and their carers. All of the above are supported through this grant.
20. Southwark's Vision for Adult Social Care is to deliver well coordinated personalised health and social care services to prevent, delay or reduce the need for care and support to be able to live as independent lives as possible. A new Dementia Pathway is a key strategic priority within the council's vision. Through risk stratification measures there is potential to target individuals at an earlier stage to help them plan more effectively for the future.
21. The recommendation set out in this report is underpinned by the council's commitment mandated by November 2014 Cabinet, to Southwark becoming a dementia friendly community, in line with Fairer Future Promise 10 (making the borough a place in which to age well) as well as being shaped by the Fairer Future Promise 1 (value for money).

### **Community impact statement**

22. In Southwark the evidence in relation to ethnicity and dementia is limited. The memory service report that rates of recent diagnosis amongst Black and Minority Ethnic (BME) communities is around 33%. This being higher than the 19% of the total Southwark older population who are from BME communities recorded in the 2011 census. The largest BME groups reported by SLAM being from the African-Caribbean and African communities, corresponding with the wider demographic make up of the borough. This is mirrored by the client base of the dementia support workers, which has seen a significant increase in the numbers of people they support from BME communities and those from African and Caribbean communities, (see Appendix 1).
23. The extension of the Alzheimer's Society grant should not have a negative impact in relation to the groups identified as having a "protected characteristic under the Equality Act 2010 and the councils' equality agenda: Race, Gender, Age, Disability, Faith and Religion, Sexuality, Gender reassignment, Marriage and Civil Partnership and Child Care and Pregnancy. It will directly benefit the older population and those living with complex disabilities in particular.

### **Resource implications**

24. The grant will be managed through current staffing resources contained within the existing partnership commissioning team structure.
25. Monitoring of the grant is based on the conditions of grant funding which amongst other things includes evidence of work being done and outcomes being met.

### **Legal implications**

26. Please see the legal concurrent below.

## **Financial Implications**

27. The 2018-19 BCF allocation towards Dementia care totals £184,000 via Scheme 20 which is described as “Dementia – Enhanced Neighbourhood Support” under the theme “Community Support and Maintenance”. £164k of this allocation is spent on the grants described in this report, with the remaining £20k contributing towards the Council’s staffing costs delivering specialist approved social work intervention for older adults with mental health problems within the memory service at SLaM.
28. As the grant to the Alzheimer’s Society is a fixed sum the expenditure is controlled and does not pose a risk with regards to overspend in 2018-19.

## **Consultation**

29. The council has sought the views of its partners in the Clinical Commissioning Group and key health partners in the BCF.
30. Service user and stakeholder feedback was obtained as part of the BCF review exercise and was positive, whilst recognising there remain opportunities for closer joint working with statutory services with respect to case management. Also, post-diagnostic support is integral to effective future planning for people living with dementia, as well as support for informal carers to avoid breakdown in family support.

## **SUPPLEMENTARY ADVICE FROM OTHER OFFICERS**

### **Head of Procurement**

31. Not applicable.

### **Director of Law and Democracy**

32. This report seeks approval of the extension of grant funding to the Alzheimer’s Society until 31 March 2019 to deliver a variety of specialist dementia support services summarised in paragraphs 6, 7 and 8.
33. The decision to approve the report recommendation is one which is expressly reserved to the cabinet member under Part 3D of the council constitution. The proposed grant extension is consistent with the council’s statutory duties and powers (notably the Public Sector Equality Duty imposed by the Equality Act 2010) and with corporate policy, in particular, the Fairer Future Promises.
34. Since this is an extension of grant funding, officers consider that these services should continue to be regulated by way of grant funding rather than by more formal commercial contractual conditions. The funding agreement with the Alzheimer’s Society will make provision for the council to withhold or “claw back” funding if necessary in the event that the required services and service delivery outcomes are not achieved.

### **Strategic Director of Finance and Governance**

35. The strategic director of finance and governance notes the financial contained within this report. This grant award is fully funded within the Better Care Fund

pooled budget plan for 2017-18 and 2018-19 as agreed by the Health and Wellbeing Board on 11th September 2017.

### Legislative requirement

36. Not applicable.

### BACKGROUND DOCUMENTS

| Background Papers                            | Held At   | Contact  |
|--|---|--|
| Dementia Friendly Communities Cabinet report | <a href="http://moderngov.southwark.gov.uk/documents/s49951/Report%20Dementia%20Action%20Alliance.pdf">http://moderngov.southwark.gov.uk/documents/s49951/Report%20Dementia%20Action%20Alliance.pdf</a> | Jubin Mama, Joint Commissioning Officer, 020 7525 2179 |

### APPENDICES

| No.        | Title                                    |
|------------|--|
| Appendix 1 | Service description and performance data |

### AUDIT TRAIL

|   |  |                          |
|---|--|--------------------------|
| <b>Lead Officer</b>   | Genette Laws, Director of Commissioning                                  |                          |
| <b>Report Author</b>  | Andy Loxton Joint Commissioning Manager (Older People and Complex Needs) |                          |
| <b>Version</b>  | Final  |                          |
| <b>Dated</b>  | 07.03.2018   |                          |
| <b>Key Decision?</b>  | Yes  |                          |
| <b>CONSULTATION WITH OTHER OFFICERS / DIRECTORATES / CABINET MEMBER</b> |  |                          |
| <b>Officer Title</b>  | <b>Comments Sought</b>   | <b>Comments Included</b> |
| Director of Law and Democracy   | Yes  | Yes                      |
| Strategic Director of Finance and Governance                            | Yes  | Yes                      |
| <b>Cabinet Member</b>   | Yes  | No                       |
| <b>Date final report sent to Constitutional Team</b>                    |  | 9 March 2018             |